

TOWN OF GLASTONBURY, CT

**REFERENDUM
TUESDAY, NOVEMBER 8, 2016**

NOTE: VOTING WILL TAKE PLACE AT ALL POLLING LOCATIONS

6:00 A.M. to 8:00 P.M.

VOTE QUESTION NO. 1

“SHALL THE TOWN OF GLASTONBURY APPROPRIATE \$3,000,000 FOR PURCHASE OF DEVELOPMENT RIGHTS AND ACQUISITION OF LAND PURSUANT TO ORDINANCE ESTABLISHING THE TOWN’S RESERVE FOR LAND ACQUISITION AND AUTHORIZE THE ISSUE OF BONDS AND NOTES IN THE SAME AMOUNT TO FINANCE SAID APPROPRIATION?”

Voters approving the proposed question shall vote “Yes” and voters opposing the proposed question shall vote “No.”

GLASTONBURY RESIDENTS MAY REGISTER TO VOTE IN PERSON, ONLINE OR BY MAIL. IN PERSON AND ONLINE REGISTRATIONS WILL BE RECEIVED THROUGH TUESDAY, NOVEMBER 1, 2016. MAIL-IN REGISTRATIONS MUST BE POSTMARKED NO LATER THAN THE SAME DATE. UNDER CERTAIN QUALIFYING CIRCUMSTANCES, RESIDENTS MAY REGISTER TO VOTE UP THROUGH MONDAY, NOVEMBER 7, 2016 AND ON THE DAY OF THE ELECTION. RESIDENTS ARE ENCOURAGED TO REFER TO THE TOWN’S WEBSITE AT www.glastonbury-ct.gov FOR THE SPECIFIC QUALIFYING CIRCUMSTANCES AND DEADLINES.

Absentee ballots are available beginning October 7, 2016, as provided by law, in the Office of the Town Clerk, 2155 Main Street, Glastonbury, CT, Monday – Friday, 8:00 A.M. to 4:30 P.M.

This explanatory text is intended to provide a general overview of the question presented for voter approval on Tuesday, November 8, 2016. A copy of the resolution approved by the Town Council on Tuesday, August 2, 2016 is included as a part of this document and is available for public inspection at the Office of the Town Clerk, 2155 Main Street, Glastonbury, during normal business hours. Three posters of this explanatory text will be available at each polling location.

This explanatory text was approved for printing and town-wide distribution by the
Glastonbury Town Council.

QUESTION NO. 1

“SHALL THE TOWN OF GLASTONBURY APPROPRIATE \$3,000,000 FOR PURCHASE OF DEVELOPMENT RIGHTS AND ACQUISITION OF LAND PURSUANT TO ORDINANCE ESTABLISHING THE TOWN’S RESERVE FOR LAND ACQUISITION AND AUTHORIZE THE ISSUE OF BONDS AND NOTES IN THE SAME AMOUNT TO FINANCE SAID APPROPRIATION?”

BACKGROUND

At a meeting on Tuesday, August 2, 2016, the Town Council voted to present the request for a \$3,000,000 appropriation and bond authorization at referendum on Tuesday, November 8, 2016. The following will summarize the proposal.

In June 1988, the Town Council adopted the Reserve for Land Acquisition and Preservation Ordinance. Through the ordinance, a mechanism is created that enables the Town to establish a funding reserve for land acquisition and purchase of development rights.

The ordinance defines the types of land to be considered for acquisition or preservation by establishing certain criteria. Examples include, but are not limited to, land that has value for recreation, agriculture, and potential for schools or municipal facilities. Other criteria include land that has significant scenic, conservation, wilderness, historical, or archaeological value.

The ordinance requires at least one Town Council public hearing prior to the acquisition of land by the Town. In addition, input from Town staff, boards, commissions and committees is requested as needed. This includes the Board of Finance, Town Plan and Zoning Commission, Board of Education, Recreation Commission, Conservation Commission and others, as applicable.

Following approval of the ordinance in 1988, a public referendum was held in August of the same year. Voters approved a \$2 million appropriation and bond authorization for purchases under the ordinance. Since 1988 there have been 9 public referenda authorizing \$2 million, \$3 million or \$4 million for a combined \$25 million for land acquisition and preservation.

While voter approval is required to authorize appropriations and borrowing for land acquisition and preservation, no land is purchased or debt issued until a specific purchase is approved by the Town Council. The referendum approval authorizes the Town Council to spend funds and issue debt, as applicable, for approved purchases. In addition to the funds approved at referendum, other monies have been appropriated to fund certain land acquisitions.

ACQUISITION AND PRESERVATION EFFORTS TO DATE

Since 1988, the Reserve for Land Acquisition and Preservation Ordinance has enabled the purchase of 38± parcels totaling approximately 1,550 acres of land in Glastonbury. State and federal grants and funding assistance from non-profit organizations and private donors have supplemented Town funding for a number of land acquisitions. A summary of lands acquired through previous bond authorizations and other funding sources is available at the Town web site at www.glastonbury-ct.gov and the Town Manager’s Office during normal business hours.

PROPOSAL

The available appropriation and bond authorizations under the Town's Reserve for Land Acquisition and Preservation Ordinance are fully allocated. The proposal described herein seeks voter approval for a \$3 million appropriation and bond authorization for future potential activities under the Reserve for Land Acquisition and Preservation program.

FINANCES

Voter authorization is requested to authorize a \$3 million appropriation and bond authorization for land acquisition. Actual appropriation of funds and borrowing will not take place until a specific purchase is approved by the Town Council after a public hearing process.

COST TO TAXPAYER

The estimated cost to the taxpayer is calculated with the following assumptions:

Grand List of October 1, 2015
Mill Equals \$3,596,725
20 year level principal

Estimated Net Project Cost of \$3 million
Grand List remains constant
3% estimated interest cost

The bond issues are expected to result in the annual principal and interest costs shown below. Each succeeding year following year 5, annual payments will decrease as annual interest costs decrease. The estimated annual debt payment for the first five years is shown below.

An example of the estimated tax impact of the land acquisition proposal on a residential property with a current assessed value of \$100,000, \$200,000 and \$300,000 is shown below. The assessed value is 70% of estimated market value.

<u>Year</u>	<u>Annual Debt Payment</u>	<u>Cost per \$1,000 of Assessment</u>	<u>Cost per \$100,000 of Assessment</u>	<u>Cost per \$200,000 of Assessment</u>	<u>Cost per \$300,000 of Assessment</u>
1	\$240,000	\$0.067	\$6.67	\$13.35	\$20.02
2	\$235,500	\$0.065	\$6.55	\$13.10	\$19.64
3	\$231,000	\$0.064	\$6.42	\$12.85	\$19.27
4	\$226,500	\$0.063	\$6.30	\$12.59	\$18.89
5	\$222,000	\$0.062	\$6.17	\$12.34	\$18.52

Each succeeding year, the annual debt payment decreases as principal and interest payments are made.

SCHEDULE

Because of the uncertainty of opportunities for land acquisition and preservation, a specific schedule for expenditures under the ordinance is not possible.

BOND RESOLUTION

The full text of the bond resolution follows.

RESOLUTION APPROPRIATING **\$3,000,000** FOR PURCHASE OF DEVELOPMENT RIGHTS AND ACQUISITION OF LAND PURSUANT TO ORDINANCE ESTABLISHING THE TOWN'S RESERVE FOR LAND ACQUISITION AND AUTHORIZING THE ISSUE OF **\$3,000,000** BONDS AND NOTES TO FINANCE SAID APPROPRIATION

RESOLVED,

(a) That the Town of Glastonbury appropriate **THREE MILLION DOLLARS (\$3,000,000)** for the purchase of development rights and the acquisition of land pursuant to the Town's Ordinance establishing a Reserve for Land Acquisition, as it may hereafter be amended from time to time. Such funds shall be used for the purchase of development rights and/or the acquisition of land but only after referral of the proposed purchase or acquisition to the Town Plan and Zoning Commission and after public hearing as required by said ordinance and approval by the Town Council. The appropriation may be spent for survey fees, feasibility and planning studies related to any potential acquisition, legal fees, net interest on borrowings and other financing costs, and other expenses related to the project and its financing.

(b) That the Town issue bonds or notes in an amount not to exceed **THREE MILLION DOLLARS (\$3,000,000)** to finance the appropriation for the project. The amount of bonds or notes authorized to be issued shall be reduced by the amount of grants received by the Town for the project, unless the Town approves an additional appropriation to spend such grants. The bonds or notes shall be issued pursuant to Section 7-369 of the General Statutes of Connecticut, Revision of 1958, as amended, and any other enabling acts. The bonds or notes shall be general obligations of the Town secured by the irrevocable pledge of the full faith and credit of the Town.

(c) That the Town issue and renew temporary notes from time to time in anticipation of the receipt of the proceeds from the sale of the bonds or notes for the project. The amount of the notes outstanding at any time shall not exceed **THREE MILLION DOLLARS (\$3,000,000)**. The notes shall be issued pursuant to Section 7-378 of the General Statutes of Connecticut, Revision of 1958, as amended. The notes shall be general obligations of the Town and shall be secured by the irrevocable pledge of the full faith and credit of the Town. The Town shall comply with the provisions of Section 7-378a of the General Statutes if the notes do not mature within the time permitted by said Section 7-378.

(d) That the Town Manager and the Treasurer of the Town shall sign any bonds or notes by their manual or facsimile signatures. The Town Manager and the Treasurer are authorized to determine the amounts, dates, interest rates, maturities, redemption provisions, form and other details of the bonds or notes; to designate one or more banks or trust companies to be certifying bank, registrar, transfer agent and paying agent for the bonds or notes; to provide for the keeping of a record of the bonds or notes; to designate a financial advisor to the Town in connection with the sale of the bonds or notes; to sell the bonds or notes at public or private sale; to deliver the bonds or notes; and to perform all other acts which are necessary or appropriate to issue the bonds or notes.

(e) That the Town hereby declares its official intent under Federal Income Tax Regulation Section 1.150-2 that project costs may be paid from temporary advances of available funds and that (except to the extent reimbursed from grant moneys) the Town reasonably expects to reimburse any such advances from the proceeds of borrowings in an aggregate principal amount not in excess of the amount of borrowing authorized above for the project. The Town Manager and the Treasurer are authorized to amend such declaration of official intent as they deem necessary or advisable and to bind the Town pursuant to such representations and covenants as they deem necessary or advisable in order to maintain the continued exemption from federal income taxation of interest on the bonds or notes authorized by this resolution, if issued on a tax-exempt basis, including covenants to pay rebates of investment earnings to the United States in future years.

(f) That the Town Manager and the Treasurer are authorized to make representations and enter into written agreements for the benefit of holders of the bonds or notes to provide secondary market disclosure information, which agreements may include such terms as they deem advisable or appropriate in order to comply with applicable laws or rules pertaining to the sale or purchase of such bonds or notes.

(g) That the Town Manager, on behalf of the Town, is authorized to apply for and accept federal and state grants to help finance the appropriation for the project, and to enter into any grant agreement necessary to obtain such grants. Any grant proceeds may be used to pay project costs or principal and interest on bonds, notes or temporary notes.

(h) That the Town Manager or his designee shall administer and supervise the project. The Town Manager, the Treasurer and other proper officers of the Town are authorized to take all other action which is necessary or desirable to complete the project and to issue bonds, notes or other obligations to finance the aforesaid appropriation.

(i) That this resolution shall not become effective until approved at referendum pursuant to Section 312 of the Town Charter. The wording of the question for the referendum ballot shall be:

“SHALL THE TOWN OF GLASTONBURY APPROPRIATE **\$3,000,000** FOR PURCHASE OF DEVELOPMENT RIGHTS AND ACQUISITION OF LAND PURSUANT TO ORDINANCE ESTABLISHING THE TOWN'S RESERVE FOR LAND ACQUISITION AND AUTHORIZE THE ISSUE OF BONDS AND NOTES IN THE SAME AMOUNT TO FINANCE SAID APPROPRIATION?”

Town of Glastonbury
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Glastonbury, CT 06033-6523

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*******ECRWSS
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**RESERVE FOR LAND ACQUISITION AND PRESERVATION
SUMMARY OF LAND ACQUISITION
1988-2016
AUGUST 2016**

- In cooperation with the Connecticut Chapter of the Nature Conservancy and the State Department of Environmental Protection, Glastonbury participated in the 1989 purchase of 166 acres of open space in East Glastonbury.
- With State and Federal grant support, the Town acquired the 80 acre Blackledge Falls open space located off Hebron Avenue in East Glastonbury. The property was acquired in 1990.
- The 45± acre riverfront former Liebler property on Welles Street was acquired in 1997. This is the site of the recently opened Riverfront Park.
- Purchase of the 148± acre former LaCava property, off Addison Road, was approved in July of 1998 for school, recreation, open space, and other similar uses. A portion of the purchase price was funded through the Reserve for Land Acquisition and Preservation.
- The 153± acre Minnechaug Farms property on the south side of Hebron Avenue and 5 riverfront parcels along the Connecticut River, totaling 40± acres, were acquired in May, 2000.
- The Town acquired the 21.8 acre Cider Mill property on Main Street in 2000. A State grant reimbursed approximately 45% of purchase costs.
- In 2001 the Town acquired the 15 acre former Kiebish parcel to add to the 148 acre former LaCava property now known as the Addison Bog and Woodlands.
- A 2.5± acre parcel was purchased from St. Paul's Church in 2002. This accommodated relocation of Phelps Street for the Riverfront Community Center project and joined Town-owned land previously located on the east and west side of Phelps Street.
- Purchase of an .89± acre commercial-residential property at the corner of Phelps Street and Naubuc Avenue was also approved in 2002 to allow for relocation of Phelps Street.
- The 5 acre Willard property was purchased in 2002 to form part of the Riverfront Park extending southerly from Naubuc Avenue.
- Approximately 177.7 acres of open space located off Tollgate and Chimneysweep Hill Roads was acquired through purchase of parcels totaling approximately 93.5, 15.7, 5.5 and 63 acres. These purchases were finalized in 2003, 2004, 2007 and 2008, respectively.
- A 3.2 acre parcel (Santhouse) located next to the Hebron Avenue School was acquired in 2004.
- Four parcels totaling approximately 115 acres located off Old Maids Lane were purchased in August 2004. These parcels provide Connecticut River frontage, open space preservation and outdoor recreation opportunities, and buffer the Town-owned Bulky Waste facility. The Nayaug Elementary School is located on one of the four parcels. The referendum authorizing the Nayaug Elementary School reimbursed the Reserve for Land Acquisition and Preservation Fund for the cost of the school parcel.
- Three parcels (Cavanaugh, Marchand, Riccardi) located off Dickinson Road were purchased in 2005 and 2006. The parcels total approximately 173.79 acres. The Nature Conservancy and State Department of Environmental Protection allocated funds for the purchase of two of the three parcels.
- Approximately 25 acres located on the north side of Hebron Avenue, across from the Town-owned former Minnechaug Farms property, were purchased in 2005.

- A 7.5 acre parcel was purchased in 2006 to add to the 80 acre Blackledge Falls open space.
- The 21.5 acre former Reardon property located off Hickory Drive was acquired in 2006 for open space preservation. The Great Pond Stewardship Committee donated funds to help with this purchase.
- The Town purchased the development rights to a 26.8 parcel and a 5.5 acre parcel located off Tryon Street and Goodale Hill Road in 2006 for riverfront land and open space preservation.
- A .54 acre parcel located next to the high school running track and athletic fields was purchased in 2006.
- The approximately 21.7 acre former Slocomb mill property located off Matson Hill Road was purchased in 2008. The parcel is near the Cotton Hollow Preserve and forms part of the Roaring Brook corridor.
- Purchased 7.8± acre parcel located off Trymbulak Lane adjacent to the Town-owned school bus facility located off Oakwood Drive.
- Acquired development rights to 43± acre Galli open space located at the corner of Hopewell and Chestnut Hill Roads.
- The 75± acre former Arbor Acres site located off Marlborough Road was purchased in December 2008.
- In January 2009, purchased 2.31 acre Hallmark Tire site located along the Connecticut River off Welles Street.
- By action in April 2009, acquired 26.7 acre open space adjacent to Smith Middle School and Addison Bog and Woodlands.
- Purchased 47.2± acre former Yanaros property located off Chestnut Hill and adjacent to Galli parcel.
- With State grant assistance, acquired 54.7± acre former Tiboni parcel located off Goodale Hill Road.
- Purchased a .42 acre residential parcel at 125 Douglas Road for future potential realignment of Douglas Road and Sycamore Street.
- Acquired 9.2± acre Emerick parcel off Coldbrook Road to complement adjacent town-owned open space.
- Purchased the .7 acre residential parcel at 1098 New London Turnpike to supplement adjacent land allocated to the Park Maintenance facility.
- Purchased 16.3± acre Purtill parcel located on the south side of Old Maids Lane adjoining the town-owned Bulky Waste facility and other town-owned open spaces.
- With a state grant funding 58±% of purchase cost, the Town acquired the 24.5 acre Somers property located off Thompson Street and bordered by state-owned forest lands.